















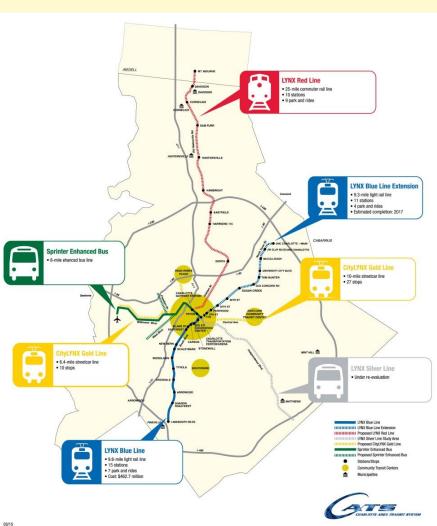
Urban Land Institute Fall Meeting

Lessons in City Redevelopment from the Rose Center October 26, 2016

Assistant City Manager City of Charlotte Debra D. Campbell



2030 Transit System Plan Status



Operating

- LYNX Blue Line Light Rail Service
- Sprinter Airport Enhanced Bus Service
- CityLYNX Gold Line Phase 1

Under Construction

LYNX Blue Line Extension

<u>Under Design</u>

- CityLYNX Gold Line Phase 2
- Charlotte Gateway Phase 1-Track & Structures

<u>Under Study</u>

- LYNX Silver Line Rail Technology/Alignment
- **Charlotte Gateway Station**
- North Corridor Mobility Study

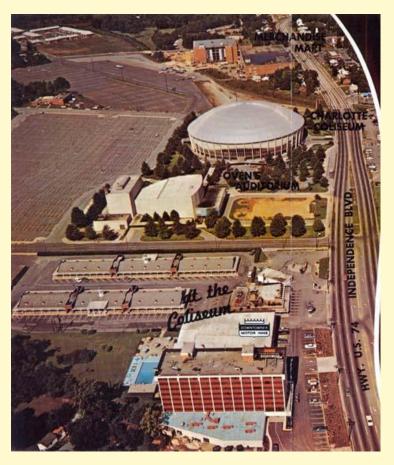
Unfunded

- LYNX Red Line
- CityLYNX Gold Line Extensions: Beatties Ford Rd, Central Ave, and Airport
- LYNX Silver Line



Independence Boulevard

- Completed in 1950 the roadway was North Carolina's first urban expressway.
- Suburban communities quickly developed along the spine.
- Commercial strip retail and entertainment facilities quickly developed

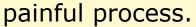






The Problem

The conversion of Independence Boulevard from a commercial arterial into a limited-access expressway has been an expensive, slow, and



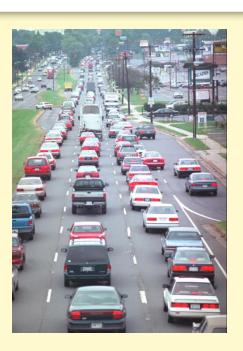




Decades of Studies

Much of the planning efforts focused on how to complete the expressway. Transit and Land Use planning worked within that constraint.

- 1966 Expressway Plan
- 1977 Draft Environmental Impact Statement
- 1982 US 74 Final Environmental Impact Statement
- 1988 US 74 Supplemental FEIS
- 1998 2025 Transit Land Use Plan
- 1999 Independence Busway Demonstration Project
- 2002 2025 Transit Corridor System Plan (MIS)
 - MTC adopts BRT but directs staff to study rail further
- 2006 2030 Transit Corridor System Plan (DEIS)
 - MTC adopts BRT but public doesn't accept recommendation
 - MTC again directs staff to study rail further
- 2011 Independence Area Plan adopted



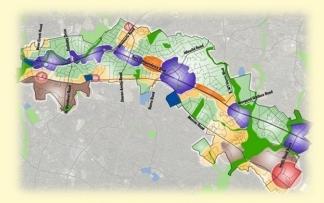


A New Approach

Independence Blvd Area Plan

- 1. Strengthen and Build Neighborhoods
- 2. Create Nodes
- 3. Reclaim/Showcase Natural Systems
- 4. Orient Toward Monroe and Central
- 5. Leverage Opportunities
- 6. Provide Transportation Choices
- 7. Balance Neighborhood, Community, and Regional Needs

KEY PLAN ASSUMPTION: Area Plan DID NOT reconsider transportation planning decisions!



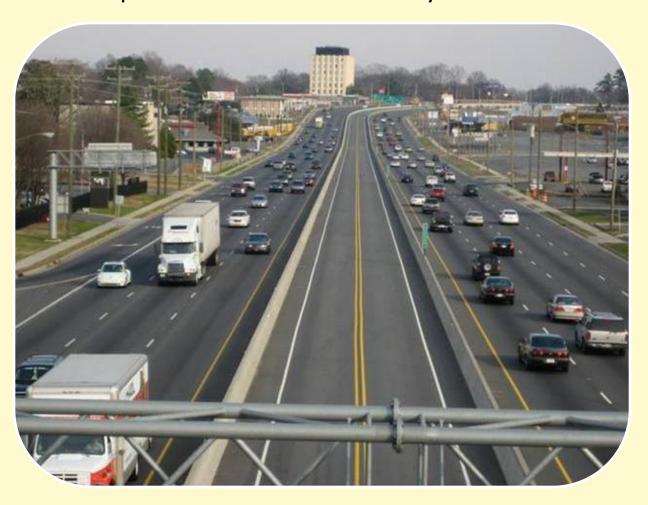






ULI Rose Fellowship Problem Statement

What are the implementation steps to re-energize, reposition, and ensure the long-term viability of development in the Independence Boulevard study area?





ULI Rose Fellowship The Panel

- Co-Chair: Hilary Bertsch, Associate Principal, EEK Architects, New York, New York
- Co-Chair: Carlton Brown, Chief Operating Officer, Full Spectrum of New York, LLC, New York, New York
- Cathy Crenshaw, President & CEO, Sloss Real Estate, Birmingham, Alabama
- Karla Henderson, Group Executive of Planning and Facilities, City of Detroit, Michigan (Rose Fellow)
- The Honorable Glenda Hood, Hood Partners LLC, Orlando, Florida (Rose Center Advisory Board)
- Jeremy Klop, Principal, Fehr & Peers, Denver, Colorado
- Thomas Kronemeyer, Associate Principal, Community Design + Architecture, Oakland, California
- Mike McKeever, Executive Director, Sacramento Area Council of Government, Sacramento, California (Rose Fellow)
- John Sedlak, Executive VP, Houston METRO, Houston, Texas (Rose Fellow Alternate)



ULI Rose Fellowship General Observations

- A lot of good work has been done by the City
- Unique cooperative spirit between Charlotte and NCDOT
- Project uncertainty is harming local market





ULI Rose Fellowship Key Recommendations

- Be clear about difference between solutions for regional challenges vs. local challenges
- Build on what you know has worked
- Three main ideas (or refinements to the current plans)
 - 1. BRT/Express bus on Independence in HOT lanes
 - 2. Streetcars on Central and Monroe
 - Promote auto-oriented retail on Independence and neighborhood serving, mixed-use development on streetcar lines



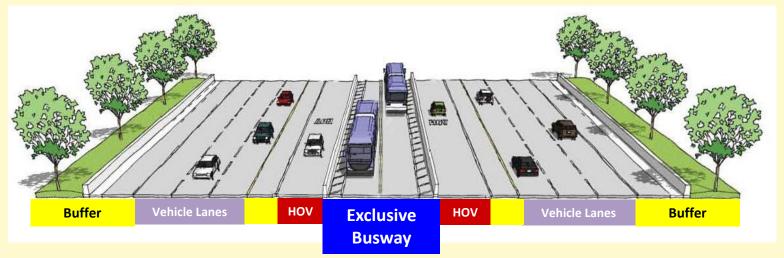
ULI Rose Fellowship Concepts



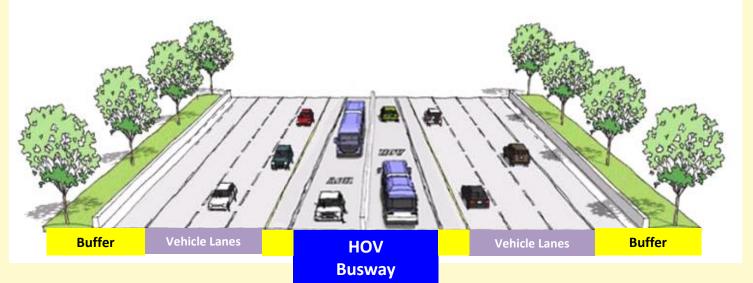


ULI Rose Fellowship Combine Busway and Managed Lanes

Independence Boulevard with Exclusive Busway*



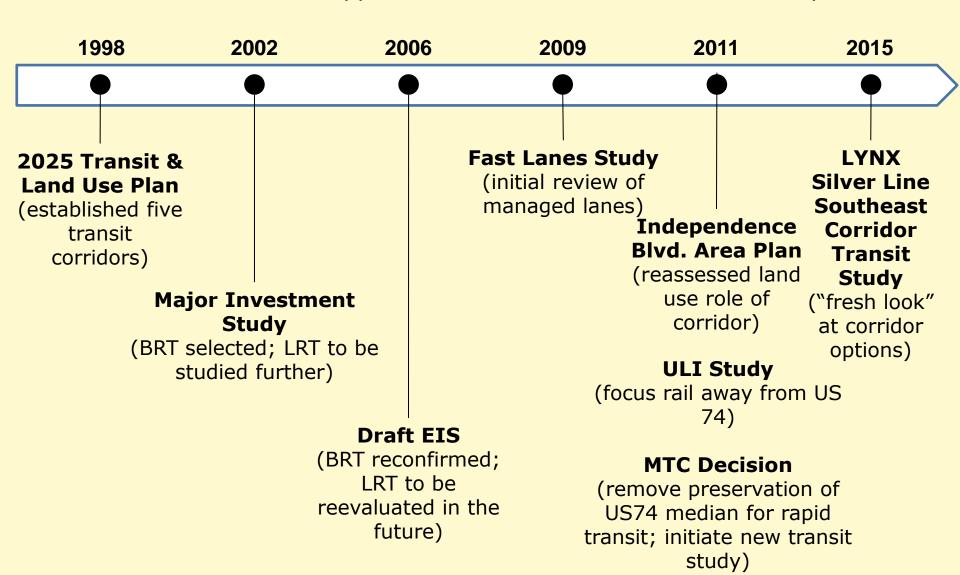
ULI Recommendations with Combined Busway and Managed Lanes





A fresh start for transit

The ULI recommendations "tipped the scale" towards a new look at rapid transit.





A fresh start for transit

Corridor conditions have changed...



Transportation network characteristics are different

Socioeconomic characteristics are changing



A fresh start for development

Views regarding the corridor are changing...



New perspectives on the role of Independence Blvd. New and different development patterns



LYNX Silver Line Study Goals



Define a rail
fixed guideway
alignment (not in
the median of
Independence
Blvd.)



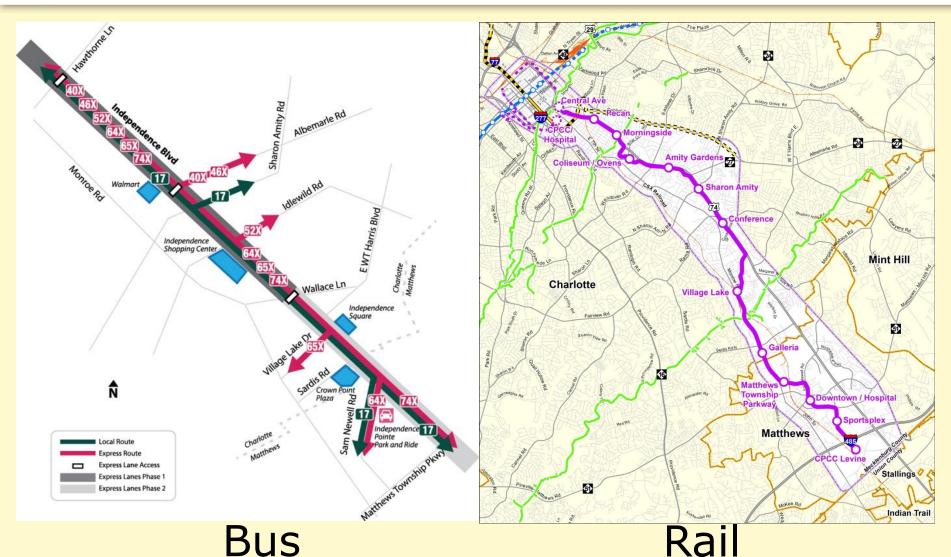
Provide an interim **bus transit strategy** that utilizes the future express lanes



Develop strategies to protect and preserve the rail alignment



LYNX Silver Line Study Recommendations



In the median combined with managed lanes

13 miles side running







- With a publicly supported light rail alignment property owners and developers have a higher level of certainty.
- For the first time the Transit, Transportation, and Land Use visons have broad support from the public.
- City of Charlotte Community Investment Programs such as new street connections and pedestrian improvements can compliment the new visons.
- Although NCDOT will not complete the Independence Expressway Conversion for another 10-12 years, the coordination between the city and the state will continue.
- CATS will need to seek additional funding for the light rail, however is seeking corridor preservation through coordination with Charlotte Planning and the Town of Matthews.









MTC Decision 2011

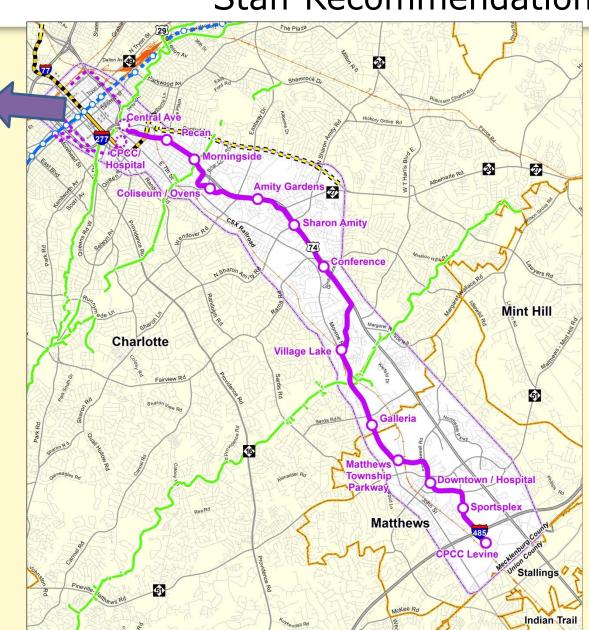
After considering the ULI recommendations the MTC in 2011 passed the following actions that directed CATS staff to:

- Remove special provisions in the 2030 Transit System Plan that required preservation of Rapid Transit in the median of Independence Blvd.
- Work closely with NCDOT and Charlotte Department of Transportation (CDOT) to incorporate bus services into the design of the Independence Blvd Managed Lanes.
- Bring back a process and plan/schedule for an alignment study to evaluate a rail transit alignment on the Southeast Corridor that is not in the median of Independence Blvd.
- Ensure that the alignment study will review the technologies of light rail, streetcar and commuter rail, and recommend a rail transit alignment, which will involve examining all potential rail alternatives in the corridor, including those previously studied.



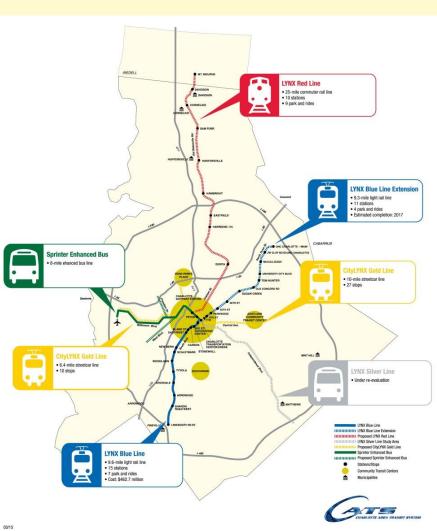
LYNX Sliver Line Proposed Light Rail Staff Recommendation

- Side running along Independence Blvd to Village Lake Drive Area to median running Monroe Rd to Sam Newell Rd to Independence Pointe Parkway
- 13 miles long from I-277 to CPCC Levine Campus
- 13 stations with 8-10 Park and Rides
- 7-10 miles of Rail Trails
- Uptown alignments should be studied as part of a System Integration/West Corridor/Airport Study





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Station Area Planning

With a transit alignment no longer in the median new station area planning will need to occur

The area plan is already in action with new nodes developing along Monroe Road

